



**Franklin County Florida
Emergency Management
Department**

Recovery Annex

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The 2010 Franklin County Comprehensive Emergency Management Plan was prepared by the Franklin County Emergency Response Team with support from the Disaster Resistant Communities Group.



Recovery Annex

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1.0 – Introduction

In the aftermath of a disaster, there are many critical post-disaster concerns that must be addressed. Resolving those concerns require a coordinated response from all levels of the government as well as community and faith based organizations. Although resources are limited in the county, recovery from small incidents is generally possible with minimum support from outside agencies. Large-scale disasters quickly overwhelm local capabilities and require the mobilization of resources from local, state and federal government agencies as well as community and faith based organizations.

This annex to the CEMP¹ provides the framework for managing resources to allow the county to return to normal as soon as possible.

The county's focus during recovery is to address life safety concerns, assess property and infrastructure damage, assure COG², provide access to disaster areas by relief agencies, facilitate debris removal and ensure proper reconstruction of damaged structures.

¹ Comprehensive Emergency Management Plan

² Continuity of Government



The FCEMD³ will work throughout the recovery phase in an effort to link the county's recovery operations to mitigation. The connection of recovery and mitigation will reduce the severity of future disasters.

2.0 – General

2.1 – Responsibility for Recovery Operations

Disaster recovery is the primary responsibility of the FCEMD.

The FCEMD will be responsible for coordinating recovery operations from the county EOC.

FCEMD will coordinate recovery operations with the cities of Apalachicola and Carrabelle.

It is important to note that the rural nature of the county does not provide for a large number of agencies to assist in recovery. Due to this fact a large number of responsibilities will need to be accomplished by a relatively few number of individuals.

In order to support extensive, prolonged recovery operations, the county will require additional resources from the state and federal government.

The FCEMD Director or designee will serve as liaison with the JOC⁴ and recovery personnel from FDEM⁵ and FEMA⁶ assigned to assist the county during its recovery efforts.

2.2 – Lead and Supporting Agencies for Recovery

Lead and support agencies for recovery operations in the county are described in Agency Responsibilities – Recovery Phase – Matrix found in the county CEMP.

2.3 – Concept of Operations

This section of the plan provides an overview of the management of recovery operations in the county. The purpose is to provide guidance for the implementation of critical actions necessary for the county to recover from natural or technological disasters.

It is critical to coordinate recovery activities in order to restore essential public, social and economic services following a disaster.

³ Franklin County Emergency Management Department

⁴ Joint Operations Center

⁵ Florida Division of Emergency Management

⁶ Federal Emergency Management Agency



2.3.1 – Incident Command System

The ICS⁷ is the emergency management organizational system used in the county during emergency situations. This system is widely used by emergency responders nationwide and is increasingly being used by emergency management organizations. The ICS allows for the expansion or contraction of the management structure according to the demands of the incident. This management system can be used in all facets of emergency management.

In the ICS, the IC⁸ has overall responsibility for the incident. The FCEMD Director or designee will serve as the IC within the county EOC.

Agencies involved in responding to the incident are organized into four sections: Operations, Logistics, Infrastructure, and Finance. Each of these sections can have a Section Chief, who would coordinate the actions of the units within that section and serve as liaison with the IC.

Section Chiefs will be appointed at the discretion of the IC based upon the scope of the incident.

2.3.2 – Recovery Operations

The FCEMD Director or designee has the primary responsibility for coordinating disaster recovery operations in the county.

The four ICS sections involved in recovery are:

- Operations Section
- Logistics Section
- Infrastructure Section
- Finance Section

Responsibilities assigned to each of these sections are thoroughly described below.

2.3.2-A – Operations Section

This section plays a major role during the recovery phase of a disaster. The Operations Section is responsible for the following types of activities:

- ESF # 2 – Communications
- ESF # 4 – Firefighting

⁷ Incident Command System

⁸ Incident Commander



- ESF # 6 – Mass Care
 - ESF # 8 – Health and Medical
 - ESF # 9 – Search and Rescue
 - ESF # 10 – Hazardous Materials
 - ESF # 13 – Military Support
 - ESF # 16 – Law Enforcement
 - ESF # 17 – Animal Protection
-
- Community Relations
 - Damage Assessment
 - Debris Management
 - Emergency Housing
 - Emergency Operations Center
 - Essential Services Centers / Disaster Recovery Centers
 - Evacuation
 - Host Shelter
 - Re-Entry
 - Un-Met Needs

Additional guidance on each of the above activities can be found in the various Concept of Operation and / or Standard Operating Procedures documents associated with this CEMP.

2.3.2-B – Logistics Section

This section is responsible for obtaining logistical support during the recovery phase of a disaster. This includes obtaining the equipment and personnel resources required to address local needs from government agencies, community and faith based organizations along with private companies involved in response and recovery activities.

This section is responsible for the following types of activities:

- ESF # 1 – Transportation
- ESF # 5 – Information and Planning
- ESF # 7 – Resource Support
- ESF # 11 – Food and Water
- ESF # 14 – Public Information
- ESF # 15 – Volunteers and Donations
- ESF # 18 – Business and Industry

Additional guidance on each of the above activities can be found in the various Concept of Operation and / or Standard Operating Procedures documents associated with this CEMP.



2.3.2-C – Infrastructure Section

This section is responsible for maintaining infrastructure critical for supporting rapid recovery operations. This section is responsible for the following types of activities:

- ESF # 3 – Public Works
- ESF # 12 – Utilities

- Public Assistance

Additional guidance on each of the above activities can be found in the various Concept of Operation and / or Standard Operating Procedures documents associated with this CEMP.

2.3.2-D – Finance Section

This section is responsible for maintaining critical records in regards to all costs associated with the county's recovery activities.

This section is responsible for the following types of activities:

- Public Assistance

Additional guidance on each of the above activities can be found in the various Concept of Operation and / or Standard Operating Procedures documents associated with this CEMP.

2.4 – Direction and Control

2.4.1 – Notification of Agency Participation in Recovery Operations

The FCEMD Director or designee is the IC for recovery operations.

The FCEMD Director or designee will be responsible for determining which agencies are required to participate in recovery operations.

The FCEMD Director or designee will notify all agencies regarding their participation in recovery activities as far in advance as possible given the constraints of the incident. Typically, in events that have long pre-planning periods like hurricanes, agencies will be notified between 48 and 72 hours prior to a storm's landfall that they may be required to participate in recovery activities.

In the event that the county is impacted by a disaster without warning, recovery activities will begin as soon as it is safe for recovery personnel to go out in the field. All



agencies required for recovery activities will be contacted by FCEMD and notified as to their role in recovery operations.

Given the rural nature of the county and the relatively small number of agencies involved in recovery activities, notifications can be made quickly via phone using the FCEMD’s Notification Directory.

2.4.2 – Coordination of Recovery Activities with Municipalities and the State

The FCEMD Director or designee will be responsible for coordinating recovery activities with the cities of Apalachicola and Carrabelle along with the SEOC⁹.

The cities of Apalachicola and Carrabelle along with the SEOC will be kept up-to-date via a twice a day Situation Report at a minimum.

2.4.3 – Transition from Response to Recovery

The transition from response to recovery operations will occur as dictated by the circumstances of each incident.

No two emergency situations are alike; each demands flexibility in moving from the response phase to the recovery phase.

Generally speaking recovery operations will begin as soon as it is safe for emergency personnel to enter the field.

2.4.4 – Coordination with the Joint Operations Center (JOC)

The FCEMD Director or designee will be responsible for coordinating with federal and state authorities located at the JOC.

2.4.5 – Process for Obtaining Disaster Assistance

The process for obtaining state and federal disaster assistance in the county generally follows the steps outlined below.

2.4.6 – Process for Receiving a Disaster Declaration

Steps	Activity	Agency
First	Declaration of a Local State of Emergency	FCEMD
Second	Preliminary Damage Assessment	FCEMD

⁹ State Emergency Operations Center



Third	Request Declaration of a State of Emergency	FCEMD
Fourth	Request Granted or Demined	FDEM
Fifth	Declaration of a State of Emergency	FDEM
Sixth	Joint Federal / State / Local Damage Assessment	FCEMD – FDEM – FEMA
Seventh	Request for Presidential Declaration	FEMA
Eighth	Presidential Declaration	FEMA

2.4.7 – Recovery Activities for Undeclared and Declared Disasters

Undeclared Disasters

The county will assist in recovery activities for disasters that do not receive declarations.

The county will work with community and faith based organizations along with state and federal agencies to attempt to address the needs of individuals affected by the undeclared disaster.

Declared Disasters

Recovery activities for declared disasters will conform to the rules and requirements of the assistance programs and will address damage caused by the disaster.

Previous public assistance recovery activities have focused on:

- Debris removal.
- Road clearing and repaving.
- Culvert repair.
- Repairs to water and sewerage treatment systems.

Previous individual assistance activities have included:

- DOL¹⁰ – Temporary employment programs.
- FEMA – Individual and household programs.
- SBA¹¹ – Disaster loan programs.
- USDA¹² – Agriculture programs.

¹⁰ US Department of Labor

¹¹ Small Business Administration

¹² US Department of Agriculture

