

Concept of Operations	Standard Operating Procedures Debris Management
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Lead Agency	Franklin County Road Department (FCRD)
Support Agencies	Apalachicola Streets Department (ASD) Carrabelle Streets and Roads Department (CSRD) Franklin County Emergency Management Department (FCEMD) Franklin County Solid Waste Department (FCSWD) Franklin County United Firefighters Association (FCUFA)

Table of Contents

1.0 – Introduction	1
1.1 – Purpose	1
1.2 – Scope.....	2
1.3 – Assumptions	2
2.0 – Concept of Operations	2
2.1 – General	2
2.2 – Organization.....	2
2.3 – Primary Activities	3
2.3.1 – Notification.....	3
2.3.2 – Clearing	3
2.3.3 – Collection.....	4
2.3.3 – Collection Areas	4
2.3.4 – Disposal.....	4
2.3.5 – Interagency Coordination.....	4
2.3.6 – Coordination with the SEOC.....	5
2.3.7 – Contracting with a Commercial Recovery Company	5
2.3.8 – Monitoring Debris Removal and Disposal.....	5
2.3.8 – Legal Issues	5
3.0 – Responsibilities – Lead and Support Agencies	5
3.1 – Lead Agency	6
3.2 – Support Agencies.....	6

1.0 – Introduction

1.1 – Purpose

Debris management is a critical component of the recovery process for several reasons. Even a moderate tropical storm can generate an incredible amount of debris. After a severe storm, debris must be cleared to allow emergency responders and damage assessment teams into the affected area to undertake critical operations.



Debris collection and disposal is also one of the most costly components of the recovery process.

The purpose of debris management is to quickly collect, haul and dispose of the debris generated by a disaster in an efficient, cost effective manner.

1.2 – Scope

Debris management includes all aspects of debris removal including collection, hauling, and disposal of all disaster generated debris. No distinction is made in the county between debris generated from public or private sources.

1.3 – Assumptions

During the recovery period, first priority must go to rapid debris removal and repairs along major roads and bridges in order to permit reestablishment of emergency services, movement of traffic and the distribution of critical supplies into and within the county.

Damaged roads and bridges along with localized flooding may delay debris removal.

2.0 – Concept of Operations

2.1 – General

If the volume of debris is low the FCRD, FCSWD, ASD and CSRD have the capabilities to handle it.

The county has taken a proactive approach to debris management and has entered into a pre-disaster debris management contract with a commercial recovery company. If an event occurs which generates a volume of debris greater than the FCRD, FCSWD, ASD and CSRD can handle, the debris management contract will be activated and the commercial recovery company will provide adequate resources to conduct collection and disposal services.

Private communities such as St George Island Plantation and Summer Camp Beach are responsible for their own debris management activities. Copies of their plans have been reviewed and approved by the FCEMD.

2.2 – Organization



This activity is part of the Operations Section of the county's EOC¹. The county's EOC utilizes the ICS² structure during all activations.

2.3 – Primary Activities

2.3.1 – Notification

The FCEMD will notify the FCRD, FCSWD, ASD and CSRD along with the county's contracted commercial recovery company as soon as possible regarding a potential emergency situation.

In the event of a tropical storm or hurricane FCEMD will provide notification to debris management lead and support agencies and the county's contracted commercial recovery company of possible activation of debris management operations 24 to 48 hours prior to projected landfall.

For non-tropical event disasters FCEMD will initiate contact with the appropriate debris management lead and support agencies to determine the level of activation required based on the estimated amount of debris.

2.3.2 – Clearing

Primary roadways will receive priority for emergency clearing in order to allow emergency responders access to all areas of the county.

These roads include:

- US Highway 98
- State Road 65
- State Road 67
- County Road 370 (Alligator Point Road)
- Island Drive (St George Island)

The FCRD and FCSWD will coordinate their actions to quickly and efficiently clear debris and open the vital transportation routes identified above.

The ASD and CSRD will assist the FCRD and FCSWD in clearing primary roadways to the greatest extent of their capabilities.

The VFDs³ will assist the FCRD and FCSWD within their respective jurisdictions.

¹ Emergency Operations Center

² Incident Command System

³ Volunteer Fire Department



Debris will be removed off roadways to the public right-of-way. If no alternative is available, debris may temporarily be moved off roadways onto nearby private land.

2.3.3 – Collection

Debris will be collected along the public right-of-way and not off of private property.

The FCRD, FCSWD, ASD and CSRD will be responsible for the collection and transportation of debris to an identified disposal site.

If the county activates its debris management contract the contracted commercial recovery company will be responsible for collection and transportation of debris to an identified disposal site.

The PIO⁴ working out of the county EOC will coordinate the dissemination of important debris management information to the general public.

2.3.3 – Collection Areas

After roadside pickup, debris may be taken directly to the county's landfill located on State Road 65 for disposal or to one of two pre-identified debris staging areas. The debris staging areas are located at:

- Eastern County Staging Area – Borrow pit near the Carrabelle Waste Water Treatment Plant.
- Western County Staging Area – Old State Yard off Bluff Road in Apalachicola.

2.3.4 – Disposal

During normal operations, all waste generated within the county is delivered to the county landfill for final disposal.

- Municipal solid waste is transferred from the landfill for final disposal outside the county.
- Household and non-regulated small business hazardous wastes are temporarily stored at the county landfill and transferred off-site for final disposal.
- Construction and demolition debris is disposed of on-site.

Depending on the magnitude of the disaster generated debris it may be either disposed of on-site or transferred off-site to a more suitable disposal location.

2.3.5 – Interagency Coordination

⁴ Public Information Officer



Interagency coordination in debris management is the primary responsibility of the FCRD. The FCRD will coordinate debris management activities with the FCSWD, ASD, CSRD and FCUFA along with county's contracted commercial recovery company.

2.3.6 – Coordination with the SEOC

The FCRD is responsible for keeping the FCEMD up to date on debris management operations.

Should additional debris management resources be necessary, the FCEMD will coordinate with and request assistance through the SEOC⁵.

2.3.7 – Contracting with a Commercial Recovery Company

The county has entered into a pre-disaster debris management contract with a commercial recovery company. If an event occurs which generates a volume of debris greater than the FCRD, FCSWD, ASD and CSRD can handle, the debris management contract will be activated and the commercial recovery company will provide adequate resources to conduct collection and disposal services.

The FCEMD and the FCRD will work in conjunction with one another to provide oversight of the commercial recovery company when the debris management contract is activated.

2.3.8 – Monitoring Debris Removal and Disposal

Monitoring of debris removal and disposal activities is a critical component in successful debris operations and in the justification and documentation of any application for FEMA Public Assistance funding.

Therefore the county as part of its pre-disaster debris management contract has entered in contract with a commercial recovery company to monitor all aspects of debris removal and disposal operations.

2.3.8 – Legal Issues

The FCEMD will coordinate with the county attorney to address legal issues associated with debris management.

3.0 – Responsibilities – Lead and Support Agencies

⁵ State Emergency Operations Center



3.1 – Lead Agency

Franklin County Road Department – Will oversee debris management operations within the county and coordinate with the county’s contracted commercial recovery company.

3.2 – Support Agencies

Apalachicola Streets Department – Will assist in clearing streets of debris within their jurisdictions and providing mutual aid assistance should it be necessary to the greatest extent possible.

Carrabelle Streets and Roads Department – Will assist in clearing streets of debris within their jurisdictions and providing mutual aid assistance should it be necessary to the greatest extent possible.

Franklin County Emergency Management Department – Will serve as the overall coordinating organization for all recovery operations within the county. The FCEMD will be responsible for requesting outside assistance to support debris management operations.

Franklin County Solid Waste Department – Is responsible for assisting the FCRD in all facets of debris management operations.

Franklin County United Firefighters Association – Will assist in light road clearing duties within each of the VFDs respective service areas.

